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Draft SIG Directive

*File  
Overseas  
Base  
Study*

At its 48th meeting on December 19, 1968, the Senior Interdepartmental Group received a report on the results of the overseas base study undertaken by the joint State/Defense Study Group.

The SIG agreed that the Political-Military Group should be charged with responsibility for:

- a) coordination of the interdepartmental review of the Study;
- b) the preparation of appropriate recommendations to the SIG.

To this end, the five IRGs are requested to review appropriate sections of the Study and submit their conclusions and recommendations to the Political-Military Group. Taking these views and recommendations into account, the Political-Military Group is requested to submit its recommendations on further action to the SIG by March 1, 1969.

to the extent feasible,

These should, <sup>on</sup>include recommendations regarding

- (1) working assumptions regarding the strategies which should guide future base planning; (2) bases in which significant changes could be made in the

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near future (two years); (3) bases in which significant changes could be foreseen in the 1970s; (4) bases in which no significant changes can be foreseen; and (5) any steps that should be taken to improve the examination of future base problems in the United States Government.

\*

Additionally,

~~XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX~~ it is understood that the PMG may ask the State/Defense Study Group to *reconstitute the special sub-group that prepared Annex J* cost out additional alternative base structures for strategies in various regions, particularly ~~Asia and Europe~~ *to*.

\* \* \*

To ensure a systematic unified review of the Study's findings, the SIG noted the desirability that the Political-Military Group be free to pose specific issues for the IRGs to consider. Review of the Study by the IRGs would not, however, be restricted to these specific issues; rather the IRGs should be free to comment on any other points pertinent to their jurisdiction. The Political-Military Group's final report should discuss remaining differences on conclusions and recommendations between the IRGs and the Political-Military Group.

\* \* \*

\*A special subgroup with appropriate membership shall be established to review the intelligence chapter and submit appropriate recommendations.

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The SIG also agreed that the Study not be distributed further at this time pending:

- a) a review of the arrangements for disposition of the Study by the new Administration; and,
- b) some progress by the Political-Military Group in defining facts and issues requiring review by the IRGs, the constituent agencies, and the field.

In this connection, SIG members are requested to take responsibility for the handling of this sensitive document within their respective agencies. No field distribution is contemplated pending additional guidance from the new Administration. The SIG Staff Director should be consulted on such limited additional distributions as may be necessary in the several agencies to commence review of the report.

The SIG also agreed that, as a general principle, access to the document in the agencies should be restricted on a need-to-know basis. Furthermore, access by staffs should be limited to those portions of the Study actually required for review purposes.

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The SIG also considered the question of Congressional briefings and consultations. It noted that the existence of the Study had received considerable attention in the press, and that Congressional inquiries might be expected from time to time. The SIG agreed that it would be premature to brief members of the Congress on the contents of the report inasmuch as:

a) evaluation of the Study is still under way; and,

b) the Study is a technical document, setting forth basic data for policy options, rather than a document advocating specific lines of action.

\* \* \*

Approved guidance for handling press inquiries is attached.

Attachment as stated.

# STUDY OF U. S. OVERSEAS BASE REQUIREMENTS IN THE 1970s

## Distribution

	<u>Basic Study</u>	<u>Annex D Intelligence</u> <sup>1/</sup>	<u>Annex F Pilot Model WESTPAC</u>
<u>A. Overall Distribution</u>			
✓ The White House	3	<u>1</u>	1
✓ Department of State (Incl ACDA, AID, and USIA) <sup>2/</sup>	125	<u>4</u>	5
Domestic	( 49)	(4)	(6)
Foreign Posts	( 50)	-	-
Spares	( 26)	-	-
✓ Department of Defense <sup>3/</sup>	193	<u>12</u>	53
Domestic	(151)	(12)	(15)
Major Commands	( 34)	-	-
Spares	( 13)	-	( 2)
✓ Atomic Energy Commission	2	<u>1</u>	1
✓ Bureau of the Budget	3	<u>1</u>	1
✓ Central Intelligence Agency	4	<u>3</u>	1
✓ Critical Collection Problems Committee	1	<u>1</u>	1

<sup>1/</sup> Annex D (Intelligence) will be distributed to specific persons. See paragraph D, below.

<sup>2/</sup> For the listing of State Department addresses, see paragraph B, below.

<sup>3/</sup> For the listing of Defense Department addresses, see paragraph C, below.

ATTACHMENT TO  
SIG/DOC #49

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Major General Joseph A. McChristian  
Assistant Chief of Staff for Intelligence  
Department of the Army

Rear Admiral Frederick J. Harlfinger, II  
Assistant Chief of Naval Operations (Intelligence,  
Department of the Navy

Major General Jack E. Thomas  
Assistant Chief of Staff, Intelligence  
United States Air Force

Colonel S. Quillian  
Deputy Chief of Staff, Intelligence  
United States Marine Corps

4. Atomic Energy Commission (one copy):

Mr. Howard C. Brown, Jr.  
Assistant General Manager

5. Bureau of the Budget (one copy):

Mr. Charles J. Zwick  
Director

6. Central Intelligence Agency (three copies):

Mr. Richard Helms  
Director

Mr. R. Jack Smith  
Deputy Director for Intelligence

Mr. Bruce C. Clarke, Jr.  
Director of Strategic Research

7. Critical Collection Problems Committee (one copy):

Major General John M. Reynolds  
Chairman

8. Federal Bureau of Investigation (one copy):

Mr. William C. Sullivan  
Assistant Director


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9. National Security Agency (three copies):

Lieutenant General Marshall S. Carter  
Director

Dr. Louis W. Tordella  
Deputy Director  
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	Basic Study	Annex D Intelligence	Annex J Pilot Model - WESTPAC
Department of Commerce	2	-	1
Department of Treasury	2	-	1
✓ Federal Bureau of Investigation	1	<u>1</u>	1
National Aeronautics and Space Administration	2	-	-
✓ National Security Agency	2	<u>3</u>	1
	<hr/>	<hr/>	<hr/>
TOTAL	345	27	67

B. Department of State Addresses

Domestic

Secretary	1	<u>1</u>	1
AF	6		
ARA	3		
EUR	6		
EA	3		1
NEA	4		
U/SIG	2		1
S/P	2		
INR*	7	<u>3</u>	2
GPM	2		1
Congressional Relations	1		
Faculty Advisor NWC	1		
POLADS, 1 each	3		
(CINCLANT, CINCSTRIKE, COMMACH)			
USIA	3		
AID	3		
ACDA	3		
USUN, New York	1		
Spares	26		
(Held by SSDSC)	(20)		

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\*Includes copy of Basic Study and Annexes D and J for Ambassador Robert D. Murphy.

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Basic  
Study

Annex D  
Intelligence

Annex J  
Pilot Model -  
WESTPAC

Foreign Posts

EUR

NATO Capitals 14  
U.S. NATO 2  
Madrid 1  
Moscow 1

AF

Addis Ababa 1  
Pretoria 1  
Rabat 1

NEA

New Delhi 1  
Rawalpindi 1  
Tehran 1  
Tel Aviv 1

ARA

Buenos Aires 1  
Caracas 1  
Mexico City 1  
Panama 1  
Rio de Janeiro 1  
Santiago 1

EA

Canberra 1  
Djakarta 1  
Tokyo 1  
Seoul 1  
Vientiane 1  
Kuala Lumpur 1  
Singapore 1  
Wellington 1  
Manila 1  
Taipei 1  
Bangkok 1  
Saigon 1  
Hong Kong 1

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### Annex 3

#### After Model-

#### Implementation

### Foreign Borne (Cont'd)

POLADS, 1 each  
(CINCCEUR, CINCOPAC, CINCISO,  
Hicom-Ryukyus, SACEUR,  
CINCUSAREUR, CINCUSAFE,  
CINCOSOUTH--Naples)

### C. Department of Defense Addresses

SECDEF	1		1
DEP SECDEF	1	<u>1</u>	1
ASS'T SEC			
ADMIN	1		
COMPTROLLER	3		3
I & L	3		3
ISA	3	<u>1</u>	3
MANPOWER & RESERVE	1		
AFFAIRS			
PUBLIC AFFAIRS	1		
SYSTEMS ANALYSIS	3		3
LEGISLATIVE AFFAIRS	1		
DIR DEF RESEARCH & ENGR	1	<u>1</u>	1
GEN COUNSEL OF DOD	1		
SPEC ASS'T TO SECDEF FOR	1		
ATOMIC ENERGY			
SECRETARIES			
ARMY	8		1
NAVY	8		1
AIR FORCE	8		1
CINC's			
USCINCEUR	6		1
CINCLANT	3		1
CINCSAC	3		1
CINCSO	3		1
CINCAL	3		1
CINCPAC	6		3
CINCSRIKE/MEAFSA	3		1
CINCONAD	3		1

# OTHER COMMANDS

COMMAC  
COMSTS

Basic  
Study

Annex D  
Intelli. Recs

Annex E  
Plot Model-  
WENTPAC

2  
2

2  
1

# AGENCIES

DASA  
DCA  
DIA

1  
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4

# ORGANIZATION OF THE JOINT CHIEFS OF STAFF

CJCS  
J-1  
J-3  
J-4  
J-5  
J-6  
SAMAA  
JWGA  
SAAC  
SAES  
SACSA  
CSSG  
SASM  
MCLO  
JCCRG  
DJS  
SJCS  
CSA  
CNO  
CMC  
CSAF  
CJCS Special Studies Group

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# COLLEGES

(NWC, ICAF, AWC, NAVWC,  
AU)

10

5

D. Annex D (Intelligence) Addresses (one copy per person unless otherwise indicated).

1. The White House (one copy):

General Maxwell D. Taylor  
Chairman, President's Foreign Intelligence Advisory Board

2. Department of State (four copies):

Mr. Nicholas de B. Katzenbach  
Under Secretary of State

Ambassador Robert D. Murphy

Mr. Thomas L. Hughes  
Director of Intelligence and Research (two copies)

3. Department of Defense (twelve copies)

Mr. Paul H. Nitze  
Deputy Secretary of Defense

Dr. Finn J. Larsen  
Deputy Director of Defense Research and Engineering

Dr. Morton H. Halperin  
Deputy Assistant Secretary of Defense for International Security  
Affairs (Policy Planning and Arms Control)

General Earle G. Wheeler  
Chairman, Joint Chiefs of Staff

Lieutenant General Joseph F. Carroll  
Director, Defense Intelligence Agency

Major General Grover C. Brown  
Assistant Director for Processing  
Defense Intelligence Agency

Brigadier General S. L. McKinney  
Assistant Director for Collection  
Defense Intelligence Agency

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Special Activities Office  
Defense Intelligence Agency

PRESS GUIDANCE

In the event recipients are queried by the press or others about the Base Study, the following guidance is provided. (Recipients may also draw upon earlier guidance provided in State 211289 (African Posts only), 211290, and 261970.):

The long-range study on overseas bases has been completed. It is one of a number of classified studies undertaken by the joint State-Defense study group. The results have been submitted to the SIG on 19 December and will be available to the next Administration for such action it finds appropriate. The Base Study is not a policy document but is designed to aid those who will face future policy decisions. It would not be appropriate to discuss the content of the report or to release it.

ATTACHMENT TO  
SIG/DOC #49